

## 1.0 INTRODUCTION

This report presents the Feasibility Study (FS) for the Portland Harbor Superfund Site in Portland, Oregon (Figure 1-1). Portland Harbor was evaluated and proposed for inclusion on the National Priorities List (NPL) pursuant to Section 105 of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA, or Superfund), 42 U.S.C. §9605, by the U.S. Environmental Protection Agency (EPA) and formally listed as a Superfund Site in December 2000. The lead agency for this site is EPA.

The basis of this FS is environmental data collected and compiled by the Lower Willamette Group (LWG) ~~and other sources~~ since the inception of the Portland Harbor Remedial Investigation and Feasibility Study (RI/FS) in 2001<sup>1</sup>. The LWG is performing ~~an RI/FS~~ the remedial investigation (RI) and FS for the Portland Harbor Superfund Site (Site) pursuant to an EPA Administrative Settlement Agreement and Order on Consent for Remedial Investigation/Feasibility Study (AOC; EPA 2001, 2003, 2006). Oversight of LWG's Portland Harbor RI and FS is being provided by EPA with support from Oregon Department of Environmental Quality (DEQ).

The RI ~~Report~~ (insert citation) has been completed and has characterized the Site sufficiently to define the nature and extent of the source material and the Site-related contaminants. Baseline ecological and human health risk assessments (Windward 2013; Kennedy Jenks 2013) have also been completed. The site characterization and baseline risk assessments are sufficient to complete the FS for the Site.

This FS focuses on ten miles of the lower Willamette River ~~(from RM 1.9 (at the upriver end of the Port of Portland's Terminal 5) to RM 11.8 (near the Broadway Bridge))~~, sometimes referred to as the "site" in this FS for convenience. The terms site, harbor-wide, and site-wide used in this FS generally refer to the sediments, pore water, and surface water within this reach of the lower Willamette River, not to the upland portions of the Portland Harbor Superfund Site. ~~The final boundaries of the Portland Harbor Superfund Site, including upland areas that were sources of contamination to the river, will be determined by EPA in future decision documents.~~

This FS is consistent with CERCLA, as amended (42 United States Code [U.S.C.] 9601 et seq.), and its regulations, the National Oil and Hazardous Substances Pollution Contingency Plan (40 Code of Federal Regulations [CFR] Part 300), commonly referred to as the National Contingency Plan (NCP) and was prepared in accordance with EPA guidance. ~~The major~~ G-the following guidance documents used in preparing this FS ~~are~~ include:

<sup>1</sup> Upland source control efforts, including site-specific upland source control studies and implementation of source control measures, are performed under the oversight of the Oregon Department of Environmental Quality and are not within the scope of the Agreement and Order on Consent and Statement of Work for the in-water portion of the Site.

- *Interim Final Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA* (EPA 1988)
- *Clarification of the Role of Applicable or Relevant and Appropriate Requirements in Establishing Preliminary Remediation Goals under CERCLA* (EPA 1997a)
- *Rules of Thumb for Superfund Remedy Selection* (EPA 1997b)
- *Principles for Managing Contaminated Sediment Risks at Hazardous Waste Sites* (EPA 2002)
- *Contaminated Sediment Remediation Guidance for Hazardous Waste Sites* (EPA 2005)
- *A Guide to Developing and Documenting Cost Estimates during the Feasibility Study* (EPA 2000).

## 1.1 PURPOSE AND ORGANIZATION OF REPORT

The purpose of the FS is to identify, develop, screen, and evaluate a range of remedial alternatives for the contaminated media and to provide the regulatory agencies with sufficient information to select a remedy that meets the requirements established in the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). This FS report is comprised of four sections as described below.

- Section 1 – Introduction, provides a summary of the Site RI, including Site description, Site history, nature and extent of contamination, contaminant fate and transport, and baseline human health and ecological risks.
- Section 2 - Identification and Screening of Technologies, develops remedial action objectives (RAOs), develops preliminary remediation goals (PRGs) for addressing human health and ecological risks posed by contaminants in sediment and tissue, develops general response actions (GRAs) for each medium of interest, identifies areas of media to which general response actions might be applied, identifies and screens remedial technologies and process options, and identifies and evaluates technology process options to select a representative process for each technology type retained for consideration.
- Section 3 - Development and Screening of Alternatives presents a range of remedial alternatives developed by combining the feasible technologies and process options. The alternatives are then refined and screened to reduce the number of alternatives that will be analyzed in detail. This screening aids in streamlining the feasibility study process while ensuring that the most promising alternatives are being considered.

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- Section 4 - Detailed Analysis of Alternatives provides the detailed analysis of each alternative with respect to the following seven criteria: 1) overall protection of human health and the environment, 2) compliance with ARARs, 3) long-term effectiveness and permanence, 4) reduction of toxicity, mobility, or volume through treatment, 5) short-term effectiveness, 6) implementability, and 7) cost. In addition to the detailed analysis, a comparative analysis of remedial action alternatives is also presented in this section. EPA also recognizes that this site affects many stakeholders, including environmental justice communities along the river, and the evaluation of remedial alternatives will consider impacts to these communities.

## 1.2 BACKGROUND INFORMATION

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### 1.2.1 Site Description

The Willamette River originates within Oregon in the Cascade Mountain Range and flows approximately 187 miles north to its confluence with the Columbia River, and is one of 14 American Heritage Rivers in the country. It is the 12th largest river in the United States, and drains 11.7 percent of the State of Oregon. As Oregon's major port and population center, the lower Willamette River sees a great variety of uses ranging from shipping, industrial, fishing, recreational, natural resource, and other uses. The lower reach of the Willamette River from River Mile (RM) 0 to approximately RM 26.5 is a wide, shallow, slow moving segment that is tidally influenced with tidal reversals occurring during low flow periods as far upstream as RM 15. The river segment between RM 3 and RM 10 is the primary depositional area of the lower Willamette River system. The lower reach has been extensively dredged to maintain a 40-foot deep navigation channel from RM 0 to RM 11.6.

The Portland Harbor RI/FS Study Area is located along an 11.6-mile dredged reach of the Lower Willamette River in Portland, Oregon known as Portland Harbor (**Figure 1.2-1** and **Figures 1.2-1a through 1.2-1d**). While the harbor area is extensively industrialized, it occurs within a region characterized by commercial, residential, recreational, and agricultural uses. Land use along the lower Willamette River in the harbor includes marine terminals, manufacturing, and other commercial operations, as well as public facilities, parks, and open spaces. **Figures 1.2-1a through 1.2-1d** illustrates land use zoning within the lower Willamette River as well as waterfront land ownership.

### 1.2.2 Site History

Since the late 1800s, the Portland Harbor section of the Lower Willamette River has been extensively modified to accommodate a vigorous shipping industry. Modifications include redirection and channelization of the main river, draining seasonal and permanent wetlands in the lower floodplain, and relatively frequent dredging to maintain the navigation channel. Constructed structures, such as wharfs,

piers, floating docks, and pilings, are especially common in Portland Harbor where urbanization and industrialization are most prevalent. These structures are built largely to accommodate or support shipping traffic within the river and to stabilize the riverbanks for urban development. Riprap is the most common bank-stabilization measure. However, upland bulkheads and rubble piles are also used to stabilize the banks. Seawalls are used to control periodic flooding as most of the original wetlands bordering the Willamette in the Portland Harbor area have been filled. Constructed structures are clearly visible in the aerial photos provided in **Figures 1.2-23a** through **1.2-23n**.

Today, the Willamette River is noticeably different from the river prior to industrial development that commenced in the mid to late 18<sup>th</sup> century. Historically, the Willamette was wider, had more sand bars and shoals, and fluctuated greatly in volume. In contrast, the main river now has been redirected and channelized, several lakes and wetlands in the lower floodplain have been filled and agricultural lands converted to urban or industrial areas. The end result is a river that is deeper and narrower than it was historically with higher banks that prevent the river from expanding during high-flow events. The Willamette River channel, from the Broadway Bridge (RM 11.6) to the mouth (RM 0), currently varies in width from 600 to 1,900 feet. Further, the installation of a series of dams moderate fluctuations of flow in the ~~Lower-lower~~ Willamette River. Little, if any, original shoreline or river bottom exists that has not been modified by the above actions, or as a result of them. Some riverbank areas and adjacent parcels have been abandoned and allowed to revegetate, and beaches have formed along some modified shorelines due to relatively natural processes.

A federal navigation channel, with an authorized depth of -40 feet, extends from the confluence of the lower Willamette River with the Columbia River to RM 11.6. The lower Willamette River federal navigation project was first authorized in 1878 to deepen and maintain parts of the Columbia River and lower Willamette River with a 20-foot minimum depth. The depth of the navigation channel has been deepened at various intervals since that time (i.e., increased to 25 feet in 1899, 30 feet in 1912, 35 feet in 1930, and 40 feet in 1962). Container and other commercial vessels regularly transit the river. Certain parts of the river require periodic maintenance dredging to keep the navigation channel at its authorized depth. In addition, the Port of Portland and other private entities periodically perform maintenance dredging to support access to dock and wharf facilities. Dredging activity has greatly altered the physical and ecological environment of the river in Portland Harbor.

Development of the river has resulted in major modifications to the ecological function of the lower Willamette River. However, a number of species of invertebrates, fishes, birds, amphibians, and mammals, including some protected by the Endangered Species Act (ESA), use habitats that occur within and along the river. The river is also an important ~~rearing site and~~ pathway for migration of anadromous fishes, such as salmon and lamprey. Various recreational fisheries, including salmon, bass, sturgeon, crayfish, and others, are active within the lower Willamette River. A detailed description of

ecological communities in Portland Harbor is presented in the Baseline Ecological Risk Assessment (BERA) provided as Appendix G of the RI Report.

The lower Willamette River and its adjacent upland areas have been used for industrial, commercial, and shipping operations for over a century. Commercial and industrial development in Portland Harbor accelerated in the 1920s and again during World War II, which reinvigorated industry following the Great Depression. Before World War II, industrial development primarily included sawmills, manufactured gas production (MGP), bulk fuel terminals, and smaller industrial facilities. During World War II, a considerable number of ships, ~~minesweepers, and tankers~~, were built at military shipyards located in Portland Harbor. Additional industrial operations located along the river in the post-World War II years included wood-treatment, agricultural chemical production, battery processing, ship loading and unloading, ship maintenance ~~and~~, repair and dismantling, (e.g., sandblasting, sealing, repair, painting, refueling), chemical manufacturing and distribution, metal recycling, steel mills, smelters, and foundries, electrical production, marine shipping and associated operations, rail yards, and rail car manufacturing. Many of these operations continue today. Contaminants associated with these operations were released from various sources and migrated to the lower Willamette River. The long history of industrial and shipping activities in the Portland Harbor, as well as agricultural, industrial, and municipal activities upstream of Portland Harbor, has contributed to chemical contamination of surface water and sediments in the Lower Willamette River. Detailed information regarding historic and current sources of contamination in the lower Willamette River is provided in Section 4 of the RI Report.

~~The development of the harbor centered on several key industrial sectors including:~~

- ~~• Ship building, dismantling, and repair~~
- ~~• Wood products and wood treating~~
- ~~• Chemical manufacturing and distribution~~
- ~~• Metal recycling, production, and fabrication~~
- ~~• Manufactured Gas Production~~
- ~~• Electrical production and distribution~~
- ~~• Bulk fuel distribution and storage, and asphalt manufacturing~~
- ~~• Steel mills, smelters, and foundries~~
- ~~• Commodities maritime shipping and associated marine operations~~
- ~~• Rail yards~~

~~Figures showing the h~~Historical~~a~~ and current locations of various industrial facilities identified ~~above~~ along the lower Willamette River are provided ~~by industrial sector~~ in **Figures 1.2-34a through 1.2-34j**~~by industrial sector~~. The approximate location of facilities is shown on the maps; however, the actual extent of historical~~a~~ and current facilities/operations is not shown.

Each of these industrial sectors is typically associated with the use of various chemicals. The contaminants most commonly associated with each industry sector include the following:

Industrial Sector	Common Industry Contaminants
Ship Building, Dismantling, and Repair	Volatile organic compounds (VOCs), semi-volatile organic compounds (SVOCs), polycyclic aromatic hydrocarbons (PAHs), polychlorinated biphenyls (PCBs), total petroleum hydrocarbons (TPH), metals, phthalates, butyltins
Wood Products and Wood Treating	VOCs, SVOCs, TPH (oil, grease, diesel, gasoline), benzene, PAHs, metals, wood preservatives (arsenic compounds, copper compounds, chromium compounds, pesticides, fungicides, biocides, borates, pentachlorophenol, creosote), acid/alkaline wastes, PCBs, dioxins/furans
Chemical Manufacturing and Distribution	Vary depending on the operations, but <del>chemical manufacturing known to have occurred within Portland Harbor, could</del> includes pesticides, herbicides, VOCs, SVOCs, dioxins/furans, metals, PCBs, solvents, acid/alkaline wastes, benzene, TPH (oil, grease, diesel, gasoline), and PAHs
Metal Recycling, Production, and Fabrication	VOCs, SVOCs, TPH, PCBs, metals, infectious/bacterial contamination, asbestos, cyanide, phthalates, fuel additives, and products of incomplete combustion, battery acid
Manufactured Gas Production	VOCs including benzene, toluene, ethylbenzene, and xylenes (BTEX), SVOCs, PAHs, TPH, metals, and cyanide
Electrical Production and Distribution	PCBs, TPH, and PAHs
Bulk Fuel Distribution and Storage, and Asphalt Manufacturing	VOCs (benzene), SVOCs, PAHs, TPH (oil, gas and diesel fuels), metals, gasoline additives (methyl tert-butyl ether [MTBE], ethylene dibromide [EDB], ethylene dichloride [EDC])
Steel Mills, Smelters, and Foundries	Metals, TPH (from oil, gas, and diesel fuels), PAHs, PCBs, fuel additives, chlorinated solvents (VOCs)

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#### Industrial Sector

#### Common Industry Contaminants

Commodities Maritime Shipping and  
Associated Marine Operations

Spillage of raw materials during transport to and from  
vessels, butyltins, metals, TPH (gasoline, diesel, oil,  
lubricants and grease), fuel additives, chlorinated  
solvents (VOCs)

Rail Yards

VOCs, SVOCs, TPH, PCBs, and metals

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Contaminants released during industry operations and/or other activities to the air, soil, groundwater, surface water, and/or impervious surfaces can potentially migrate to the ~~Lower~~ Willamette River via the following pathways: direct discharge, overland transport, groundwater, riverbank erosion, atmospheric deposition, overwater activities, and upstream watershed.

One key migration pathway for contaminants from these various industries to migrate to the river was through direct discharge via numerous municipal and private outfalls, including storm drains and combined sewer overflows, which were and are located along both shores of the ~~Lower~~ Willamette River in the metropolitan area. In the early 1900s, rivers in the United States were generally used as open sewers, which was also true for the Willamette (Carter 2006). The growing city's untreated sewage, as well as process water from a variety of industries, including slaughterhouses, chemical plants, electroplaters, paper mills, and food processors, was discharged directly into the river. The City of Portland constructed a wastewater treatment plant in the early 1950s and regulatory actions in the 1960s and 1970s, such as ~~enacting~~ the Clean Water Act, gradually reduced the direct discharge of waste to the Willamette River.

Historical releases from upland or overwater activities within the Study Area likely contributed to the majority of the observed ~~chemical-contaminant~~ distribution in sediments within the Study Area. The majority of current contaminant pathways ~~to the river (soil, groundwater, and stormwater)-migration)~~ from upland sources ~~to the river are a result of have a historical operational practices, spills, and other releases~~ ~~historical-release component and many pathways can be attributed entirely to historical operations or releases (e.g., historic discharge of waste to Doane Lake, direct discharge of manufacturing waste to the river, and historical discharge of MGP effluent ponds).~~

In addition, point and nonpoint discharges within the Willamette River Basin are potential sources of contamination in sediment, surface water, and biota in the Study Area. ~~Chemicals-Contaminants~~ in discharges and runoff from diverse land uses in the basin eventually ~~make their way to the river by the time it flows into~~ ~~enter the river upstream of e~~ the Study Area. Contaminant loading from sediment transport and water from upstream areas throughout the last century ~~may~~ also contributed to the conditions currently observed in the Study Area.

#### 1.2.2.1 Investigation History

Many environmental investigations by private, state, and federal agencies have been conducted, both in the ~~L~~lower Willamette River and on adjacent upland properties, to characterize the nature and extent of contamination in the river, as well as to identify potential sources of contaminants that could continue to enter the river. Investigations have been conducted in Portland Harbor from the 1920s to the present, with most studies being performed from the late 1970s through the 1990s. Nearly 700 documents and data sets were obtained that address conditions in the lower Willamette River. Specific historical and recent studies and data sets were selected for inclusion in the data set used to characterize and evaluate the Study Area in the RI report. Section 2 of the RI ~~Report~~ discusses and identifies the specific ~~data non-LWG~~ collected ~~data by outside parties~~ that were included in the RI data set.

Site data were collected by the LWG during four major rounds of field investigations between 2001 and 2008 to complete the RI ~~Report~~. The investigations were often timed around varying river stages, river flows, and storm events. The field investigations first began in 2001 in the Initial Study Area (ISA) as defined by the AOC, SOW, and Programmatic Work Plan as RM 3 to RM 9. As the studies commenced, the Study Area was expanded from RM 1.8-9 to RM 11.8, ~~and included a portion of Multnomah Channel.~~ Additional studies were conducted by specific parties at several sites within the Study Area with EPA oversight ~~including include~~ offshore areas of Arkema, Gasco (NW Natural), Siltronic, ~~and~~ Terminal 4, and ~~at~~ River Mile 11 East. The data generated from these investigations were included in the RI and FS data sets. Studies conducted by the LWG also included areas downriver of the Study Area to the confluence with the Columbia River at RM 0 and upriver to RM 28.4. Surface and subsurface sediment samples, sediment trap samples, riverbank sediment and soil samples, surface water samples, stormwater and stormwater solids samples, groundwater samples, transition zone water (TZW) samples, and biota/tissue samples were collected and analyzed during the various investigations.

#### 1.2.2.2 Upland Source Control Measures

Identifying current sources of contamination to the Study Area and eliminating or minimizing these pathways where possible is critical for remedy effectiveness as well as evaluating the recontamination potential of a cleanup. In February 2001, DEQ, EPA, and other governmental parties signed a Memorandum of Understanding (MOU) agreeing that DEQ, using state cleanup authority, has lead technical and legal responsibility for identifying and controlling upland sources of contamination that may impact the river (e.g., sediment, groundwater, transition zone water, and/or surface water). Currently, DEQ is investigating or directing source control work at over ~~80-90~~ upland sites in Portland Harbor, ~~and evaluating investigation and remediation information at more than 80 other upland sites in the vicinity.~~ Additionally, DEQ ~~and the City of Portland (is working with the City of Portland under an Intergovernmental Agreement) are jointly working together~~ to identify and control upland sources draining to the Study Area through ~~City outfalls.~~ ~~39 City outfalls, and with the Oregon~~



Department of Transportation on controlling sources in highway and bridge runoff drained to the Study Area.~~City outfalls.~~

In 1994, the City prepared a CSO Management Plan with recommendations to address wet weather overflow discharges, including implementation of storage and treatment facilities along the Willamette River ("Big Pipe project") to control the CSO discharges. The primary means for increasing the storage capacity was through construction of the West Side Tunnel (completed in 2006) and the East Side Tunnel (completed in 2011).

The cleanup of known or potentially contaminated upland sites is tracked in DEQ's Environmental Cleanup Site Information (ECSI) database, which is available online at <http://www.deq.state.or.us/lq/ECSI/ecsi.htm>, ~~and source control efforts are summarized in DEQ's Portland Harbor Upland Source Control Summary Report (http://www.deq.state.or.us/lq/cu/nwr/PortlandHarbor/jointsource.htm).~~

**Figures 1.2-45a through 1.2-45e** graphically display the status of DEQ source control evaluations as of 2011 for various sites along the Study Area by potential release/migration pathways to the river ~~(i.e., bank erosion, groundwater, overland transport, overwater activities, and stormwater).~~ For the most up-to-date source control information, DEQ's January 2013 Source Control Milestone Report is available online at <http://www.deq.state.or.us/lq/cu/nwr/PortlandHarbor/jointsource.htm>.

#### 1.2.2.3 Early Action Sites

Within Portland Harbor, separate removal ~~or remedial action~~ orders have been executed by EPA ~~with individual LWG members~~ various parties for ~~four~~ five specific sites. These sites are:

1. Terminal 4 – conducted by the Port of Portland
2. Gasco Phase I – conducted by NW Natural
3. Gasco and Siltronic – conducted by NW Natural and Siltronic
4. Arkema – conducted by Arkema
5. RM 11 E – conducted by Glacier Northwest, Inc., Cargill, Inc., PacifiCorp, CBS Corporation, DIL Trust, and City of Portland.

4. ~~RM 11E Group~~ RM 11E Group

These projects are currently in various stages of completion as described below. Information from these early action sites has been included in the Portland Harbor FS for use in the development and detailed evaluation of alternatives.

- **Terminal 4** – The Port of Portland has been implementing a removal action at Terminal 4. A Phase I Abatement Measure was completed in 2008 that

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consisted of remediation and maintenance dredging of approximately 13,000 cubic yards of sediment. Remediation ~~dredging~~ consisted of dredging 6,315 cubic yards of contaminated sediment and placing it in an off-site disposal facility, isolating contaminated sediment in the back of Slip 3 with a cap made of organoclay-sand mix, and stabilizing the bank along Wheeler Bay. The post-construction sediment data collected in this area was included in the FS database and this area ~~was-will be~~ evaluated in this FS to determine if further action is needed, using methods similar to all other areas.

- **Gasco (NW Natural) Phase I** – A removal action was conducted at the Gasco site between August and October 2005. Approximately 15,300 cubic yards of a tar-like material and tar-like contaminated sediment were removed by dredging from the riverbank and nearshore area adjacent to the Gasco facility and disposed of off-site. After the removal action, an organoclay mat was placed along an upper-elevation band of the shoreline dredge cut. This mat was secured with placement of an overlying sand cap and quarry spalls. A 1 foot thick sand cap and 0.5 foot of erosion protection gravel was placed over the remainder of the removal area (0.4 acres). Approximately 0.5 foot of a “fringe cap” of sand material was placed over 2.3 acres of the area surrounding the removal area.
- **Gasco (NW Natural) and Siltronic** – NW Natural and Siltronic are ~~performing conducting additional~~ site characterization and ~~preliminary initial~~ design evaluations ~~for a presumptive removal? dredging? the area adjacent to those~~ for an Engineering Evaluation/Cost Analysis (EE/CA). ~~Gasco~~ NW Natural and Siltronic collected additional data collected as part of this effort ~~that~~ has been incorporated within the harbor-wide FS database for use in developing and evaluating alternatives. ~~Under the order, NW Natural and Siltronic have agreed to perform remedial design of the remedy selected in the Record of Decision (ROD).~~ Under the order, NW Natural and Siltronic have agreed to perform remedial design of the remedy selected in the Record of Decision (ROD). ~~The remedial action to be selected in the Record of Decision (ROD) for the Gasco-NW Natural and Siltronic sediments will subsequently be implemented pursuant to a consent decree following completion of any necessary upland Gasco-NW Natural and Siltronic source control work being managed by DEQ, and after completion of upstream remedial actions necessary to prevent recontamination.~~
- **Arkema** – Under an AOC with EPA, Arkema ~~is performing~~ is performing site characterization and ~~preliminary initial~~ design evaluations ~~evaluations for a planned Removal Action area for an EE/CA.~~ Additional data collected as part of this effort that has have been incorporated ~~within into~~ the harbor-wide FS database for use in developing and evaluating alternatives. Areas within and around the Arkema Removal Action Area ~~boundary were evaluated using methods consistent with those for other areas of the Portland Harbor site. Although EPA and Arkema suspended the AOC in 2014, work on the EE/CA has continued with the intent for it to facilitate~~

~~remedial design for the site subsequent to the ROD. Pre-ROD removal work will not occur, thus, t~~ The remedial action to be selected in the ROD adjacent to for the Arkema facility sediments will subsequently be implemented pursuant to a consent decree following completion of any necessary upland Arkema source control work being managed by DEQ.

- **River Mile 11 East** - A group of Rrespondents, collectively known as the RM11E Group (includes Glacier Northwest, Inc., Cargill, Inc., PacifiCorp, CBS Corporation, DIL Trust, and City of Portland), entered into an AOC to perform supplemental remedial investigation and feasibility study work in support of preliminary design activities. Work completed in 2013/2014 within the RM11E Project Area included shallow sediment sampling, riverbank sampling, and upland groundwater monitoring well installation and sampling. Porewater sampler deployment is scheduled for August-October 2014. ~~Information obtained from these investigations will serve to inform preliminary design. The remedial action to be selected in the ROD adjacent tofor the RM11E will subsequently be implemented pursuant to a consent decree following completion of any necessary upland source control work determined necessary by DEQ. Project Area sediments.~~

~~In addition, DEQ managed a near-shore sediment removal adjacent to the BP Arco Bulk Terminal in 2007-08 under DEQ oversight resulted in - About 12,300 cubic yards of petroleum-contaminated soil and sediment was being removed and disposed of off-site, in 2007-08 and replaced with clean fill in conjunction with the installation of a new steel sheet-pile seawall along the entire riverbank.~~

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### 1.2.3 Nature and Extent of Contamination

~~Due to the large number of contaminants detected at the site in various media, The the nature and extent of contamination was assessed by comparing analytical results for sediment, surface water, groundwater, and transition zone water to site specific focused on specific contaminants or for groups of contaminants selected by evaluating several criteria, including frequency of detection, contaminants that would allow comparisons across media, co location with other contaminants, contaminants with widespread sources in the harbor, and contaminants were grouped as a chemical class (for example, PCBs, PCDD/Fs, DDx, and PAHs). screening criteria and background concentrations. Generally, the site specific screening criteria are the most stringent value of the following: Federal Maximum Contaminant Levels (MCLs), human health or ecological screening values, human health and ecological numerical water quality criteria, or groundwater protection criteria. A total of 32 chemicalscontaminants, listed below, a comparison of detected concentrations to statutory (maximum contaminant levels) and risk-based screening values discussed in Section 5.1 of the RI. The were identified based on the frequency and magnitude of screening criteria exceedancesfollowing contaminants were selected for evaluation in the RI:-~~

~~Polychlorinated Biphenyls (PCBs)~~

- Total polychlorinated biphenyls (PCBs)

~~Dioxins/Furans~~

- Total Polychlorinated dibenzo-*p*-dioxins<sup>2</sup> ~~and~~ furans (PCDD/Fs)
- ~~2,3,7,8 Tetrachlorodibenzodioxin (TCDD) TEQ<sup>2</sup>~~

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<sup>2</sup> TEQ is the toxicity-weighted mass/concentration of a mixture. To obtain a TEQ, the mass of each chemical in the mixture is multiplied by its toxicity equivalency factor, which is a measure of each individual compound's toxicity relative to a reference, in this case 2,3,7,8-TCDD. Individual TEQs are then summed. The reported value provides toxicity information about the PCB mixture and is more meaningful than reporting the total number of grams for risk characterization purposes.

**PAHs**

- Total PAHs
- Total carcinogenic PAHs (cPAHs)
- Total low molecular weight PAHs (LPAHs)
- Total high molecular weight PAHs (HPAHs)
- Benzo(a)pyrene
- Naphthalene
- Phenanthrene

#### ~~Pesticides~~

- Total DDx (~~dichlorodiphenyldichloroethane [DDD],  
dichlorodiphenyldichloroethylene [DDE], and  
dichlorodiphenyltrichloroethane [DDT]~~)
- Aldrin
- Dieldrin
- Chlordanes
- gamma-Hexachlorocyclohexane (Lindane)

#### ~~Organometallic Compounds~~

- Tributyltin ion

#### ~~Metals~~

- Arsenic
- Cadmium
- Chromium
- Copper
- Lead
- Mercury
- Nickel
- Zinc

#### ~~Petroleum Hydrocarbons~~

- TPH
- Diesel-range hydrocarbons
- Residual-range hydrocarbons

#### ~~SVOCs~~

- Bis(2-ethylhexyl) phthalate
- Butylbenzyl phthalate
- Pentachlorophenol
- Hexachlorobenzene

This list was further reduced in Section 5 of the RI ~~report~~ to 14 indicator contaminants ~~for in sediment~~ based ~~on factors such as~~ frequency of detection, ease of cross media comparisons, co-location with other contaminants, widespread sources, and similar chemical structures and properties. Information regarding ~~the remaining additional~~ contaminants ~~for in sediment, surface water, and groundwater?~~ is provided in Appendix D of the RI ~~report~~. The nature and extent of indicator contaminants in sediment, surface water, and river banks are summarized in the following sections. Nature and extent of contaminated groundwater plumes is also discussed below; however, the contaminants ~~in~~ groundwater differ from the indicator contaminant list ~~for sediment~~.

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#### 1.2.3.1 Sediment

Sediment samples were collected throughout the Study Area from 2002 to 2013. Sample locations were biased toward areas of known or suspected contamination based on existing information, with additional sampling upstream and downstream of the

Study Area. Summary statistics of surface sediment results for the ~~32~~ contaminants presented above are provided in **Table 1.2-1**. A summary of the 14 indicator contaminants presented in the RI ~~Report~~ is presented below.

#### PCBs

With few exceptions, the highest PCB concentrations in surface sediment are present in nearshore areas outside the navigation channel and proximal to currently known or suspected sources (**Figure 1.2-5**). ~~There are several areas with total PCB concentrations greater than 200 ug/kgug/kg in the eastern and western nearshore zones, in Swan Island Lagoon, and in a few scattered areas in the navigation channel.~~ Similar spatial and concentration trends are observed for subsurface sediments. Total PCB concentrations are typically greater in the subsurface than in surface sediments, indicating PCB sources are primarily historical. Overall, surface sediment PCB concentrations in the Study Area are significantly greater than those in the upriver (upstream of Ross Island) and downstream (mainstem of the lower Willamette River downstream of RM 1.9 and Multnomah Channel) reaches.

#### Dioxins/Furans

Total PCDD/Fs were detected ~~at concentrations greater than 2 ug/kgug/kg~~ at several locations along the eastern and western nearshore zones and in Swan Island Lagoon (**Figure 1.2-6**). Limited surface PCDD/F data are available for the navigation channel and spatial resolution is somewhat limited. ~~However, of the samples from the channel samples that were analyzed, most concentrations were less than 1 ug/kgug/kg.~~ Total PCDD/F concentrations in the subsurface are generally greater than that observed in surface sediments, ~~with reported concentrations greater than 10 ug/kg from RM 6-9 in the western nearshore zone.~~ The higher concentrations generally observed in subsurface sediment relative to concentrations in surface sediment are indicative of a larger-primarily historical input of these contaminants to the Study Area.

#### DDx

The highest reported DDx concentrations in surface sediments are present in localized areas in the western nearshore zones between RMs 6 and 7.5 (**Figure 1.2-7**). DDx concentrations are typically greater in the subsurface than in the surface layer, indicating DDx sources are primarily historical. The concentrations of DDx in surface sediments are greater in the Study Area than those in the upriver, downtown, Multnomah Channel, and downstream reaches.

## PAHs

The highest reported concentrations of total PAH in surface sediments generally occur in the western nearshore zone downstream of RM 7, and on the east side at approximately RM 4.5 (Figure 1.2-8). Total PAH concentrations are generally higher in subsurface sediments within the Site as a whole, pointing to higher historical inputs to the Site. Except for limited areas of relatively higher concentrations, total PAH concentrations are generally 1,000 ug/kg or less upstream of RM 7.

Within the Study Area, total PAHs in sediment are generally dominated by HPAHs. Surface sediments from the western nearshore zone appeared to exhibit higher proportions of LPAHs than sediments from the eastern nearshore zone and the navigation channel, but follow the general trend of HPAH dominance. Subsurface generally exhibit similar PAH profiles to the surface sediments.

## Bis(2-ethylhexyl) phthalate

The highest reported concentrations of bis(2-ethylhexyl) phthalate were less than 1,500 ug/kg in the majority of samples analyzed. Clusters of the highest reported concentrations greater than 1,500 ug/kg occurred were observed in samples collected in the surface data set sediment from the eastern nearshore in Swan Island Lagoon, and between RM 3.8 and 4.1 in the International Terminals Slip and along the riverfront (Figure 1.2-9).

## Chlordanes

Detected concentrations of total chlordanes were generally below less than 5 ug/kg throughout most of the Study Area and, with few exceptions, were generally lower along the navigation channel. Sediment concentrations of chlordanes greater than 5 ug/kg were detected at several locations throughout the Study Area, but occurred most extensively along the western nearshore zone between approximately RM 6 and 7.4 (Figure 1.2-10). Total chlordane concentrations are generally higher in subsurface sediments within the Site, pointing to higher historical inputs to the Site.

## Lindane

Detected concentrations of gamma-hexachlorocyclohexane (also known as Lindane) were generally below less than 5 ug/kg throughout most of the Study Area and, with few exceptions, were generally lower along within the navigation channel (Figure 1.2-11). Sediment concentrations greater than 5 ug/kg were detected at several locations throughout the Study Area, but the highest reported sediment concentrations occurred were reported from samples most extensively along the western nearshore zone between approximately RM 6 and 7.4.

## Aldrin and Dieldrin

Aldrin and dieldrin, have similar chemical structures and are discussed together here because aldrin quickly breaks down into dieldrin in the environment. The Detected concentrations of both chemicals were generally less than 1 ug/kg, though the higher

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highest reported concentrations occurred at several locations scattered along the nearshore zones and navigation channel. The most prominent areas of detected aldrin and dieldrin were at were observed in the western nearshore zone around RM 7.4 and the western nearshore zone at RM 8.8 (Figures 1.2-12 and 1.2-13). Aldrin concentrations are higher in subsurface sediments than surface sediments within the Site, pointing to higher historical inputs to the Study Area.

#### Metals

Detected concentrations of arsenic were typically less than 10 milligram per kilogram (mg/kg) throughout the Study Area, and were generally less than 5 mg/kg in the navigation channel. Concentrations greater than 10 mg/kg were identified. The highest reported arsenic concentrations were reported in several locations in the eastern nearshore at RM 2.3, RM 5.7, RM 7, near the mouth of Swan Island Lagoon, and in the western nearshore area of RM 9 and to RM 10.3 (Figure 2.1-14).

The highest reported chromium concentrations were observed in the eastern nearshore zone in RM 2, RM 4, RM 5, and in Swan Island Lagoon, and in the western nearshore zone in RM 6 and RM 9. Reported concentrations of chromium greater than 50 mg/kg were identified in several areas along the eastern and western nearshore areas. The maximum reported surface concentration of 819 mg/kg was found in the vicinity of RM 2.2 and the maximum subsurface concentration of 418 mg/kg was found at RM 8.9 (Figure 2.1-15).

Copper was reported at concentrations greater than 100 mg/kg at several locations in the eastern and western nearshore zones, although while only infrequently (Figure 2.1-16). Concentrations are generally higher in subsurface sediments than surface sediments within the Site, pointing to higher historical inputs to the Study Area (Figure 2.1-16).

Zinc was reported at concentrations greater than 200 mg/kg at many locations along the eastern and western nearshore zones, but few in the navigation channel. The highest surface and subsurface sediment zinc concentrations of zinc were found between RM 8.2 and 9.2 (Figure 2.1-17).

#### Tributyltin Ion

Concentrations. The highest concentrations of tributyltin (ion greater than 1,000 ug/kgug/kg) were reported in surface sediment near the eastern nearshore zone between RM 8 and RM 9 and near the entrance to the International Terminals Slip near RM 3.7 (Figure 2.1-18). However, concentrations greater than 1,000 ug/kg were most frequently found reported near RM 8 in areas surrounding Swan Island and immediately downstream (Figure 2.1-18). of Swan Island. Tributyltin ion eConcentrations are generally higher in subsurface sediments than surface sediments within the Site, pointing to higher primarily historical inputs to the Study Area.

#### 1.2.3.2 Surface Water

Concentrations of PCBs, pesticides (DDx, chlordanes, aldrin, dieldrin), dioxins/furans, PAHs, BEHP, and metals (arsenic, copper, zinc) in surface water were elevated in

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~~various portions of the Study Area.~~ Concentrations of contaminants in surface water samples varied both spatially and with river flow. Surface water sample locations with the highest reported contaminant concentrations are as follows:

River Mile	River Location	Sample ID	<del>COCs</del> Contaminants
MC	Transect	W027	PCDD/Fs, aldrin, copper
2	East	W001	PCBs, DDx
	West	W002	chlordanes
	Transect	W025	PCBs, BEHP, aldrin
3	International Slip	W004	PCBs
	East	W028	PCBs
4	West	W029	BEHP, chlordanes
5	East	W030	PCBs, DDx, chlordanes
6	East	W013, W014, W032	PCBs, PCDD/Fs
	West	W015, W031	PCBS, PCDD/Fs, DDx, PAHs, chlordanes, aldrin, dieldrin, copper
	Transect	W011	PCDD/Fs, BEHP, aldrin
7	West	W016, W033	PCBs, PCDD/Fs, DDx
8	West	W019, W036	PCBs, PAHs, BEHP
9	West	W022, W037	DDx, zinc
11	Transect	W023	PCDD/Fs, chlordanes, copper
16	Transect	W024	BEHP, copper

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RM 7E was not sampled.  
RM 8E was not sampled.  
RM 9E was not sampled.  
RM 10 was not sampled.

Locations where surface sample locations that results exceed ambient water quality criteria are presented on Figure 1.2-19. Concentrations of contaminants in surface water within the Study Area were generally higher than those entering the upstream limit of the Study Area (W024 at RM 16) under all flow conditions. The highest contaminants concentrations ~~of contaminants~~ in surface water within the Site were found near known sources of these ~~contaminants~~ either in sediments or upland ~~sources~~ (e.g., stormwater

outfalls). At RM 2 (W001, W002, W025) and Multnomah Channel (W027), the downstream end of the Study Area, concentrations of total PCBs, dioxin/furans, DDX, BEHP, chlordanes, aldrin and copper in surface water ~~potentially-reflect high-discharge loads-~~ of these contaminants to the Columbia River.

### 1.2.3.3 Groundwater

**Figure 1.2-~~206~~** and **Figure 1.2-~~217~~** (inset of the Doane Lake area) show the nature and extent of known contaminated groundwater plumes currently or have the potential of discharging to the river. Cleanup of contaminated groundwater is being managed by DEQ under an MOU with EPA. The following provides a discussion of the groundwater plumes presented in **Figures 1.2-~~206~~** and **1.2-~~217~~**:

#### East Side of Willamette River

##### RM 2

Evraz Oregon Steel Mill – ~~COCs~~Contaminants are manganese and arsenic. Arsenic ~~levels-concentrations~~ in beach monitoring wells ~~slightly-exceed~~ MCLs. ~~Further investigation-of the nature and extent of contaminated groundwater is ongoing.~~

##### RM 3.5

Time Oil – ~~COCs~~Contaminants are pentachlorophenol, ~~arsenic, gasoline-~~ and ~~TPH,~~ diesel-range hydrocarbons, ~~-(northern) and arsenic and gasoline-range hydrocarbon,~~ diesel-range hydrocarbons, and ~~PAHs (southern).~~ A pump and treat system ~~is~~ operating-was constructed to prevent migration of the pentachlorophenol plume ~~from reaching to the river via a stormwater outfall and prevent offsite migration to the Premier Edible Oils property.~~ ~~Additional-eEvaluation of field pilot results-ofevaluation to treat the plume source area in-situ chemical oxidation and alternatives to treat the pentachlorophenol source area using Fenton's reagent and alternative chemical oxidants is ongoing.~~ There are three TPH plumes identified at this site; ~~the-~~ The northern plume is not discharging to the river. ~~tThe middle plume is discharging to the river, but with only-arsenic is the only contaminant for which concentrations exceedingexceed SLVs-in a beach monitoring well. The southern upland plume migrates a short distance onto the Premier Edible Oils property and is not discharging to the river.~~

~~The northern plume is not currently known to be discharging to the river, but the southern plume is known to be discharging to the river. Another TPH plume on the southern end of the property that migrates onto the Premier Edible Oil site is not known to be discharging to the river.~~

Premier Edible Oil – ~~COCs~~Contaminants are TPH (diesel-range hydrocarbons), manganese, and arsenic. ~~A TPH plume discharging to the International Slip has elevated concentrations arsenic and manganese concentrations. An evaluation of alternatives for remediation of the TPH plume is ongoing.~~

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Schnitzer Steel Industries – A halogenated VOC plume is known to be ~~releasing~~  
~~discharging~~ to the river. ~~COCs~~Contaminants include ~~cis-1,2-dichloroethene (cis-1,2-~~  
~~DCE)~~, tetrachloroethene (PCE), ~~and~~ trichloroethene (TCE), ~~and cis-1,2-dichloroethene~~  
~~(cis-1,2-DCE)~~. ~~Evaluation of this plume is ongoing.~~

#### RM 4.5

NW Pipe – A halogenated VOC plume is known to discharge to the river.  
~~COCs~~Contaminants include PCE, TCE, and vinyl chloride (~~VC~~). ~~Evaluation of this~~  
~~plume is ongoing.~~

Terminal 4 Slip 3 – ~~COCs~~Contaminants include TPH (diesel-range hydrocarbons).  
~~Light non-aqueous phase liquid (LNAPL) recovery and monitoring is ongoing.~~

#### RM 6

McCormick & Baxter Creosote Co. – ~~COCs~~Contaminants include pentachlorophenol  
(PCP), PAHs, arsenic, chromium, copper, and zinc. An upland groundwater barrier  
wall system and in-river sediment cap has been installed that isolates contaminated  
groundwater from the river. ~~A 5-Year Review completed in 2011 by EPA and DEQ~~  
~~Based on 10 sediment cap sampling events between 2006 and 2010, and ongoing~~  
~~semiannual monitoring of the barrier wall, contaminated groundwater is contained~~  
~~beneath the upland and sediment cap remedies. The determined constructed remedies~~  
~~are protective to human health and the environment. as documented in the 2011 5-Year~~  
~~Review completed by EPA and DEQ. Effectiveness monitoring is on-going. Part of the~~  
~~PCP plume outside the barrier wall extends onto the adjacent Triangle Park site.~~

#### RM 11

Tarr Oil – A halogenated VOC plume not known to be releasing to the river.  
~~COCs~~Contaminants include ~~cis-1,2-DCE~~, PCE, TCE, ~~and breakdown compounds VC~~  
~~and vinyl chloride cis-1,2-DCE~~. ~~Additional evaluation of this plume is ongoing.~~

### West Side of Willamette River

#### RM 4

Kinder Morgan Linnton Bulk Terminal – A TPH plume is located onsite and has  
released to the river. ~~COCs~~Contaminants include LNAPL, diesel-range hydrocarbons,  
residual-range hydrocarbons, and gasoline-range hydrocarbons. A sheet-pile wall has  
been constructed to prevent LNAPL migration to the river. ~~Effectiveness evaluation to~~  
~~determine the adequacy of LNAPL and associated dissolved phase COC capture is~~  
~~ongoing. A second TPH plume is known to be releasing to the river. COCs include~~  
~~TPH, BTEX, PAHs, and arsenic. Evaluation of the plume in progress.~~

#### RM 5

BP Arco Bulk Terminal – A TPH plume ~~has~~ ~~known to~~ discharged to the river.  
~~COCs~~Contaminants include TPH (gasoline-range and diesel-range hydrocarbons) and  
LNAPL, ~~and the plume extends under the adjacent downstream property.~~ A sheet-pile  
wall with groundwater hydraulic control system is in place. ~~Active~~ groundwater pump

and treat system and LNAPL recovery system is in use. ~~The plume extends under the adjacent downstream property. Evaluation of the effectiveness of the control is ongoing.~~

Exxon Mobil Bulk Terminal – A TPH plume has discharged to the river. ~~COCs~~ Contaminants include gasoline- and diesel-range hydrocarbons. A bentonite wall has been constructed along the riverbank for the majority of the site. A groundwater pump and treat system is in place and operating at the downstream end of the site where the cutoff wall is absent. Treatment of the source areas ~~(via~~ air sparging ~~vapor recovery)~~ is ongoing.

#### RM 5.5

Foss Maritime/Brix Marine – TPH releases from underground storage tanks (USTs) have been identified onsite. ~~COCs~~ Contaminants include gasoline- and diesel-range hydrocarbons. ~~Evaluation of the extent of the plume is ongoing.~~

#### RM 6

NW Natural/Gasco – Groundwater plumes associated with historical MGP waste are known to be discharging to the river. ~~COCs~~ Contaminants include PAHs, SVOCs, VOCs, gasoline- range hydrocarbons, diesel- range hydrocarbons, residual-range hydrocarbons, cyanide, sulfide and carbon disulfide, aluminum, ammonia, iron and metals. A hydraulic control pump and treatment system has been constructed at the riverbank and is currently being tested. ~~Evaluation of the effectiveness of this control and extent of contamination is ongoing.~~

#### RM 6 and RM 7

Siltronic – A ~~TCE-VOC with degradation halogenated VOCs~~ plume as well as groundwater plumes associated with historical MGP waste and pesticide plumes from Rhone Poulenc are known to discharge to the river. ~~COCs~~ Contaminants include petroleum-related and chlorinated VOCs (benzene, chlorobenzene, 1,2-dichlorobenzene, 1,3-dichlorobenzene, TCE, 1,1-dichloroethene, cis-1,2-DCE, trans-1,2-dichloroethene (trans-1,2-DCE), 1,1-dichloroethene, TCE, and VC (vinyl chloride), PAHs, SVOCs, VOCs, gasoline- range, hydrocarbons, diesel- range hydrocarbons, and residual-range hydrocarbons, cyanide, metals, 1,2-dichlorobenzene, Silvex, chlorobenzene, 1,3-dichlorobenzene, benzene, and dichlorprop. Enhanced treatment of the TCE plume of, in In-situ bioremediation and treatment with zero-valent iron has been implemented to reduce ~~TCE and associated~~ halogenated VOC concentrations discharging to the river. The NW Natural hydraulic control pump and treatment system extends to the northern portion of the Siltronic site is expected to control the TCE plume in addition to the Gasco MGP plume. ~~Treatment of the TCE source area and evaluation of the effectiveness of these controls is ongoing.~~

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## RM 7

Rhone Poulenc – Known releases of organochlorine insecticides, pesticides and herbicides, including PCP, 2,4-DP, Bromoxynil, 4(2,4-dichlorophenoxy)butyric acid (2,4-DB), 2-methyl-4-chlorophenoxyacetic (MCPA), methylchlorophenoxypropionic acid (MCPB), 4-(4-chloro-2-methylphenoxy)butanoic acid (MCPB), 2,4,5-trichlorophenoxyacetic acid [2,4,5-T], 2,4-dichlorophenoxyacetic acid (2,4-D), DDT, Endrin, Heptachlor, sodium ~~chloridechlorate~~, sodium arsenate, 2,4,5-TP (Silvex), 2,4,5-trichlorophenoxyacetic acid [2,4,5-T], aldrin, dieldrin, and chlordanes, and dichlorprop are known to discharge to the river. Additional COCs-contaminants include 1,2-dichlorobenzene, 2-(2,4,5-trichlorophenoxy)propionic acid (Silvex), chlorobenzene, 1,3-dichlorobenzene, benzene, DDX, and dioxins/furans, and dichlorprop. Evaluation of the extent of the plumes is currently ongoing.

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Kinder Morgan Pump Station – A TPH plume has been identified at the pump station. The extent of the plume is currently unknown.

Arkema – A DDT and halogenated VOC plume is located on the northern section of the property and discharges to the river. On the southern end of the property, several plumes containing DDT, chlorobenzene, PCE, chloroform, hexavalent chromium, perchlorate, chlorinated furans, and salts also discharge to the river. Investigation of the VOC plume is ongoing. A barrier wall and groundwater pump and treat system is being constructed to manage the groundwater plumes on the southern end of the property. Evaluation of the effectiveness of this control is ongoing.

## RM 9

Kinder Morgan Willbridge Bulk Terminal – A TPH plume is not known to be currently discharging to the river. COCsContaminants include gasoline- range hydrocarbons, diesel- range hydrocarbons, residual-range hydrocarbons, and arsenic. Evaluation of the plume is ongoing.

Chevron and Unocal Willbridge Bulk Terminal – A TPH plume located onsite has discharged to the river. COCsContaminants include LNAPL, gasoline- range hydrocarbons, diesel- range hydrocarbons, residual-range hydrocarbons, and arsenic. Nineteen control measures have been implemented at the site between the early 1970s and 2010 to address the potential migration of impacted groundwater to the Willamette River. The effectiveness of the source control measures is currently being evaluated. Recent high groundwater conditions have identified some concerns with the adequacy of the LNAPL containment system; additional characterization is in progress, and it is expected that modifications to the LNAPL containment system will be proposed.

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Chevron Asphalt Plant – Free product consisting of relatively immobile asphalt-related petroleum has been noted on site. COIs COCsContaminants include TPH (diesel-range and gasoline-range hydrocarbons), arsenic, BTEX and naphthalene. DEQ has concluded

~~that the plume is not discharging to the river. The Source Control Decision concluded, based on a weight of evidence argument, that the plume is not migrating to the river. It is not known whether dissolved phase COCs plume are discharging to the river. No further investigation is planned~~

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Gunderson – There are two known groundwater plumes at the Gunderson property. ~~One is a chlorinated VOC plume (1,1-DCE, 1,1,1-trichloroethane (1,1,1-TCA), plume with associated degradation products (1,1 DCE, VC) 1,1,1 TCA, and other solvents (PCE, and TCE and vinyl chloride), and the other is a PAH plume located between the Equilon (Shell Terminal) pipeline gasoline release and the Equilon dock at Gunderson. An AS/SVE system and There is a pump and treat system were currently operating for the TCA VOC plume. DEQ approved the shut-down of these systems and a schedule of expanded groundwater monitoring to verify that cleanup objectives have been met post remedy. The PAH plume, located between the Equilon (Shell Terminal) pipeline gasoline release and the Equilon dock at Gunderson, was determined by DEQ to not be an actionable plume. Equilon adequately remediated the gasoline pipeline release plume discharging to the river. Evaluation of the effectiveness of this control and the extent of the PAH plume is ongoing.~~

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Christensen Oil – A TPH (Stoddard solvent) plume is located onsite. The plume extent is not known to currently discharge to the river since a dual phase extraction and treatment system is currently operating to control migration of the plume. Evaluation of the control is ongoing.

Univar – A ~~plume containing chlorinated organics~~ VOC plume is located onsite. ~~COCs~~ Contaminants include 1,1-DCA, 1,1-DCE, cis-1,2-DCE, methylene chloride, PCE, toluene, 1,1,1-TCA, TCE, 1,1,1-TCA, cis-1,2-DCE, vinyl chloride, methylene chloride, total and xylenes, 1,1-DCA, 1,1-DCE, and toluene. The plume does not extend to the river. Soil vapor extraction and pump and treat systems have been implemented as interim corrective measures. ~~Continued characterization of the source area and optimization of the treatment systems is ongoing.~~

Galvanizers Inc. – A zinc plume located at this site is not known to currently discharge to the river. The plume may have infiltrated the storm water system that discharged to the river; however, that system has been diverted to the City Big Pipe project. ~~Further investigation of the plume is ongoing.~~

#### RM 10

Sulzer Pump – TPH, PAH, and VOC plumes from UST and waste oil UST releases exists at this site. ~~Ongoing evaluation is in progress.~~

#### RM 11.5

Centennial Mills – A TPH (diesel-range hydrocarbons) plume is located at this site. The plume is not known to discharge to the river, but may be infiltrating the Tanner Creek sewer line near the river. ~~The Tanner Creek sewer line is being separated from the Centennial Mills site and additional measures, such as a bentonite collar around the~~



~~storm line and/or injection of controlled density fill, will address migration concerns. Ongoing evaluation of the effectiveness of these controls will continue.~~

#### 1.2.3.4 River Banks

Figure 1.2-7 shows the nature and extent of known or suspected contaminated river banks within the Study Area. Identification of contaminated banks is being managed by DEQ under an MOU with EPA. The following provides a discussion of the known contaminated banks:

##### East Side of Willamette River

###### RM 2

Evrast Oregon Steel Mill – ~~Investigation of the nature and extent of contamination in the bank is complete. COC~~Contamination in the riverbank is PCBs. ~~Evrast is in the planning/permitting stages for a slope stabilization, beach soil removal, and capping action to address contamination on the river bank.~~

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### RM 3.5

Schnitzer Steel Industries – ~~Limited investigation of the nature and extent of contamination has been conducted.~~ Results of soils samples collected under the docks along the south shore of the International Slip indicate ~~a need to evaluate remedial actions that COCscontaminants include are~~ PCBs and dioxins. ~~SSI has developed an FS to evaluate remedies to address contamination in the river bank at the head of the International Slip.~~

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### RM 5.5

MarCom South – Further investigation of the nature and extent of contamination in the bank was conducted in 2012. ~~COCsContaminants include are~~ arsenic, cadmium, chromium, copper, zinc, and PAHs.

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### RM 7

~~Willamette Cove - Riverbank COCscontaminants include: are PCBs, dioxins/furans, lead, mercury, nickel, copper, and PAHs.~~

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### RM 8.5

Swan Island Shipyard – ~~Further investigation of the nature and extent of contamination in the bank is ongoing. Sampling results for OU3 indicated no need for actions.~~ Recent sampling results for OU1 indicate that ~~COCscontaminants~~ include arsenic, cadmium, chromium, copper, lead, mercury, zinc, PAHs, PCBs, and tributyltin. ~~The data will be evaluated in an upcoming SCE to determine if remedial actions are needed.~~ ~~COCsContaminants for in~~ river bank soils in OU2 include metals (arsenic, cadmium, copper, lead, and zinc), PAHs, PCBs, and tributyltin. Work at OU5 indicated ~~elevated levels of~~ metals (arsenic, copper, lead, and zinc), PAHs, and PCBs in river bank soils; ~~discussions for the need to address the river bank are ongoing.~~

## West Side of Willamette River

### **RM 4**

Kinder Morgan Linnton Bulk Terminal – ~~Evaluation of the nature extent of contamination is complete.~~ COCs/Contaminants are petroleum constituents (BTEXs and PAHs) and metals. ~~Kinder Morgan has completed analyses to evaluate whether residual COCs in porewater downgradient of containment can potentially impact beach sediment/river bank soils.~~

### **RM 6**

NW Natural/Gasco – Contamination associated with historical MGP waste are known to be located in the river bank. COCs/Contaminants include PAHs, gasoline- range hydrocarbons, diesel- range hydrocarbons, residual-range hydrocarbons, cyanide, and metals. ~~Evaluation of the nature extent of contamination is in progress.~~

### **RM 6 and RM 7**

Siltronic – Contamination associated with historical MGP waste and pesticide and herbicide releases from Rhone Poulenc and Arkema are known to be located in the river bank. COCs/Contaminants include PAHs, gasoline- range hydrocarbons, diesel- range hydrocarbons, residual-range hydrocarbons, cyanide, metals, PCP, 2,4-DP, Bromoxynil, 2,4-DB, MCPA, MCPP, MCPB, 2,4-T, 2,4-D, DDT, Endrin, Heptachlor, sodium ~~ehloride~~chlorate, sodium arsenate, 2,4,5-TP (~~Silvex~~), 2,4,5-T, aldrin, dieldrin, and chlordanes. ~~Evaluation of the nature extent of contamination is in progress.~~

### **RM 7**

Arkema – ~~Evaluation of the nature and extent of contamination is complete.~~ Riverbank COCs/contaminants include DDT, dioxin/furans, PCBs chromium and lead. ~~Arkema is developing an FS to evaluate remedies to address riverbank contaminants.~~ Arkema COCs include DDT, chlorobenzene, PCE, chloroform, hexavalent chromium, perchlorate, and salts. ~~Evaluation of the nature extent of contamination is in progress.~~

### **RM 9**

Gunderson – ~~Evaluation of the nature extent of contamination is complete.~~ COCs/Contaminants include lead, nickel, zinc, and PCBs. ~~Gunderson is developing an FS to evaluate remedies to address this river bank contamination.~~

## **1.2.4 Contaminant Fate and Transport**

Most of the sediment contamination at the Site is associated with known or suspected historical sources and practices. ~~Remaining inputs, particularly ongoing contaminated groundwater plumes, river bank soils, upstream surface water and stormwater, and upstream surface water, add contaminants to the Study Area.~~ The distribution of these contaminants in sediments in several nearshore areas appears to reflect more significant historical ~~localized~~ lateral inputs. The spatial correlation between ~~elevated levels of PCBs~~ in ~~aquatic? tissues/organisms with elevated concentrations in and~~ sediments

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~~suggests indicate~~ that contamination in bottom sediments are an ongoing source of persistent bioaccumulative contaminants such as PCBs, DDX and dioxin/furans contamination to biota.

The major internal fate and transport processes are:

- Erosion from the sediment bed
- Deposition to the sediment bed
- Dissolved flux from the sediment bed (porewater exchange)
- Groundwater advection
- Degradation (for some contaminants)
- Volatilization  
~~to the air~~
- Downstream transport of either particulate bound or dissolved phase contaminants associated contaminants

These processes interact to create complex patterns of sediment? contaminant redistribution that vary over space, time, and by contaminant. A discussion of fate and transport modeling for different classes of contaminants, which estimated the magnitude of various processes within the Study Area, is presented in the RI ~~Report~~. **Figures 1.2-228a through 1.2-228c** provides a visual summary of currently known or suspected contaminant source loads within and exiting from the Site for three representative contaminants: total PCBs, benzo(a)pyrene, and DDE.

Patterns of contamination in bedded surface sediment suggest some redistribution of contaminants over time from past source areas, but this is limited by ~~ongoing re~~-burial of much of the source area contamination (as indicated by higher subsurface sediment concentrations in these areas). Periodic erosion may temporarily expose buried contamination.

Groundwater plume advection and release has been observed in ~~a few several~~ areas. ~~This process appears to be relatively important for certain LPAHs in some locations~~ along with dissolved phase flux from surface sediments to the water column.

~~The s~~Based on results of surface water data collected during the ~~remedial investigation RI~~, suggest that ~~resuspension and/or dissolved phase flux from the sediment bed are contributing to elevated contaminant levels concentrations~~ in surface water, particularly in quiescent areas where surface water mixing and dilution is ~~reduced minimal~~. Loading estimates presented in **Figures 1.2-228a through 1.2-228c**

are consistent with this concept, indicating the mass flux of contaminants exiting the downstream end of the Study Area in surface water (either directly to the Columbia River or via Multnomah Channel) is greater than the flux entering the Study Area. ~~Contaminant concentrations in loads entering the Study Area from adjacent upland sources and pathways (such as stormwater) are generally greater than concentrations in the upstream loads (upriver surface water and sediments). Stormwater input is the most important current source pathway within the Study Area for many contaminants, including PCBs and DDTs. Stormwater inputs appear to be a relatively minor factor in determining in-river surface water concentrations except at RM 3 to 4 East (International Slip), where stormwater loading for PCBs is primarily responsible for the increased observed surface water flux.~~

Finally, empirical tissue contaminant data and food web modeling indicate that persistent contaminants (particularly PCBs and dioxin/furans) in sediments and surface water bioaccumulate in aquatic species tissue. ~~This process occurs into and through the food chain from contaminants present in both sediment and surface water matrices.~~

The CSM integrates the information gathered to date to provide a coherent hypothesis of the Site fate and transport. **Figure 1.2-239** provides a general overall visual summary of this hypothesis, including contaminant interactions with human and ecological receptors.

### 1.2.5 Baseline Risk Assessment

This section presents a summary of the results of the baseline human health risk assessment (BHHRA) and BERA completed as part of the RI ~~Report~~ conducted under CERCLA. These assessments are summarized in Sections 8 and 9, respectively, of the RI, and in their entirety provided in Appendix Appendices F and Appendix G, respectively, of the RI Report.

#### 1.2.5.1 Baseline Human Health Risk Assessment

The BHHRA presented an analysis of potential for effects associated with both current ~~or and~~ potential future human exposures at Portland Harbor and followed an overall process based on EPA guidance and numerous agreements with EPA, DEQ, Oregon Health Authority (OHA, formerly the Department of Human Services ~~(ODHS)~~), and Native American Tribes. Potential exposure to contaminants found in environmental media and biota was evaluated for various occupational and recreational uses of the river, as well as recreational, subsistence, and traditional and ceremonial tribal consumption of fish caught within the Portland Harbor site. Additionally, because of the persistent and bioaccumulative nature of many of the contaminants found in sediment, infant consumption of human breast milk was also quantitatively evaluated

Consistent with EPA policy, the BHHRA evaluated a reasonable maximum exposure (RME). In addition, estimates of central tendency (CT), which are intended to represent

average exposures, were also evaluated. Figure 1.2-24 presents the conceptual seite model for the BHHRA.

The major findings of the BHHRA are:

- Risks-Estimated cancer risks resulting from the consumption of fish or shellfish are generally orders of magnitude higher than risk resulting from direct contact with sediment and surface water. Risks and noncancer hazards from fish and shellfish consumption exceed the EPA point of departure for cancer risk of  $1 \times 10^{-4}$  and target hazard index (HI) of 1 when evaluated on a harbor-wide basis, and when evaluated on the smaller spatial scale by river mile.
- Consumption of resident fish species consistently results in the greatest risk estimates. Evaluated harbor-wide, the estimated RME cancer risks are  $4 \times 10^{-3}$  and  $1 \times 10^{-2}$  for recreational and subsistence fishers, respectively. Evaluated on a river mile scale, it is only at RM 5 that the risk from consumption of resident fish is less than  $1 \times 10^{-4}$ .
- Noncancer hazard estimates for consumption of resident fish species are greater than 1 at all river miles. Based on a harbor-wide evaluation of noncancer risk, the estimated RME HI is 300 and 1,000 for recreational and subsistence fisher, respectively. The highest hazard estimates are at RM 4, RM 7, RM 11, and in Swan Island Lagoon. The highest noncancer hazards are associated with nursing infants of mothers, who consume resident fish from Portland Harbor. When fish consumption is evaluated on a harbor-wide basis, the estimated RME HI is 4,000 and 10,000 for infants of recreational and subsistence fishers, respectively. Evaluated on a harbor-wide scale, the estimated RME HI for tribal consumers of migratory and resident fish is 600 assuming fillet-only consumption, and 800 assuming whole-body consumption. The corresponding HI estimates for nursing infants of mothers, who consume fish, are 8,000 and 9,000 respectively, assuming maternal consumption of fillet or whole-body fish.
- PCBs are the primary contributor to risk from fish consumption harbor-wide. When evaluated on a river mile scale, dioxins/furans are a secondary contributor to the overall risk and hazard estimates, particularly at RM 6 and 7. PCBs are the primary contributors to the noncancer hazard to nursing infants, primarily because of the bioaccumulative properties of PCBs and the susceptibility of infants to the developmental effects associated with exposure to PCBs.
- The greatest source of uncertainty in the risk and hazard estimates includes the lack of good site-specific information about consumption of resident fish from Portland Harbor. Because tribal fish consumption practices were evaluated assuming a combined diet consisting of both resident and migratory fish, it is not clear to what degree contamination in Portland Harbor contributes to those estimated risks. In addition, it is important to remember that the noncancer

hazard estimates presented in the BHHRA are not predictions of specific disease, and the cancer estimates represent upper-bound values, and the EPA is reasonably confident that the actual cancer risks will not exceed the estimated risks presented in the BHHRA.

#### 1.2.5.2 Baseline Ecological Risk Assessment

The BERA presents an evaluation of risks to aquatic and aquatic-dependent species within the Study Area in the absence of any actions to control or mitigate ~~these~~ contaminant releases. The overall process used for the BERA was based on the guidance provided in the *Ecological Risk Assessment Guidance for Superfund: Process for Designing and Conducting Ecological Risk Assessments – Interim Final* (EPA 1997c) and followed the approach documented in numerous interim deliverables as well as discussions, directives, and agreements with the LWG, EPA and its federal, state, and tribal partners. Figure 1.2-25 presents the conceptual cite model for the BERA.

The following presents the primary conclusions of the BERA.

- In total, 93 contaminants (as individual contaminants, sums, or totals)<sup>3</sup> with HQ  $\geq 1.0$  pose potentially unacceptable ecological risk. Differences in the specific toxicity reference values (TRVs) used in different lines of evidence (LOEs) for total PCBs (e.g., total PCBs versus specific Aroclor mixtures), total DDx, and total PAHs, all of which describe individual contaminants or a group of multiple but related individual chemical compounds, can result in different counts of the number of contaminants posing potentially unacceptable risk. The list of contaminants posing potentially unacceptable risks can be condensed if ~~all~~ individual PCB, DDx and PAH compounds or groups are condensed into three comprehensive groups: total PCBs, total DDx, and total PAHs. Doing so reduces the number of contaminants with HQ  $\geq 1.0$  posing potentially unacceptable risks to 66.
- Risks to benthic invertebrates are clustered in 17 benthic AOCs.
- Sediment and TZW samples with the highest HQs for many contaminants also tend to be clustered in areas with the greatest benthic invertebrate toxicity.
- The COPCs in sediment that are most commonly spatially associated with locations of potentially unacceptable risk to the benthic community or populations are PAHs and DDx compounds.

<sup>3</sup> The five chemicals or chemical groups with concentrations that exceeded only the sediment probable effects concentration (PEC) and/or probable effects level (PEL) (i.e., chemicals that were not identified as COPCs for other benthic invertebrate LOEs: Aroclor 1254, chlordane [cis and trans], gamma-hexachlorocyclohexane [HCH] [Lindane], heptachlor epoxide, and total chlordane), ammonia and sulfide (which are conventional parameters), and residual-range hydrocarbons that had concentrations that exceeded only the total petroleum hydrocarbons [TPH] SQGs) are not included in this count.

- Not all COPCs posing potentially unacceptable risk have equal ecological significance. The most ecologically significant COPCs are PCBs, PAHs, dioxins and furans, and DDT and its metabolites.
- The list of ecologically significant COPCs is not intended to suggest that other contaminants in the Study Area do not also present potentially unacceptable risk.
- The contaminants identified as posing potentially unacceptable risk in the largest numbers of LOEs are (in decreasing frequency of occurrence) total PCBs, copper, total DDx, lead, tributyltin (TBT), zinc, total toxic equivalent (TEQ), PCB TEQ, benzo(a)pyrene, cadmium, 4,4'-DDT, dioxin/furan TEQ, bis(2-ethylhexyl) phthalate, naphthalene, and benzo(a)anthracene. The remaining 78 contaminants posing potentially unacceptable risk were identified as posing potentially unacceptable risk by three or fewer LOEs.
- Of the three groups of contaminants (i.e., total PAHs, total PCBs, total DDx) with the greatest areal extent of  $HQs \geq 1.0$  in the Study Area, PAH and DDx risks are largely limited to benthic invertebrates and other sediment-associated receptors. PCBs tend to pose their largest ecological risks to mammals and birds.
- The combined toxicity of dioxins/furans and dioxin-like PCBs, expressed as total TEQ, poses the potential risk of reduced reproductive success in mink, river otter, spotted sandpiper, bald eagle, and osprey. The PCB TEQ fraction of the total TEQ is responsible for the majority of total TEQ exposure, but the total dioxin/furan TEQ fraction also exceeds its TRV in some locations of the Study Area.



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